

Message Text

SECRET

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ACTION IO-03

INFO OCT-01 SS-14 ISO-00 NEA-06 NSC-05 NSCE-00 SP-02 CU-02

L-01 INR-05 CIAE-00 PRS-01 AF-04 EUR-08 ARA-06 EA-06

SSO-00 INRE-00 SCCT-01 IOE-00 /065 W

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FM AMEMBASSY PARIS

TO SECSTATE WASHDC IMMEDIATE 8474

S E C R E T SECTION 01 OF 02 PARIS 09385

LIMDIS

NESCO

E.O. 11652: GDS

TAGS: AORG, UNESCO

SUBJECT: STATUS OF PLO REQUEST FOR PERMANENT OBSERVER
ACCREDITATION.

SUMMARY: ACCORDING INFORMATION RECEIVED FROM DAHOM-
EYAN AMBASSADOR UNESCO AND FROM BRAZILIAN DELEGATION
PLO MAY BE INCLINED TO BACK OFF FROM PRESSING FOR IMMED-
IATE ACCREDITATION AS PERMANENT OBSERVER MISSION AT
EXBD AND SETTLE FOR MEASURE RECOMMENDING THAT DG "TAKE
THE MOST EFFECTIVE MEANS" TO INSURE COOPERATION WITH
PLO IN UNESCO ACTIVITIES. WESTERN EUROPEAN AND
OTHER FRIENDLY PERMDELS CONTACTED INDICATE THEY AS
YET HAVE NO INSTRUCTIONS ON ISSUE. GOF MOST SERIOUSLY
CONCERNED OVER ISSUE'S IMPLICATIONS FOR FRANCE AS HOST-
COUNTRY TO UNESCO. DUTCH SAID THEY INFORMED THIS
ISSUE WILL BE DISCUSSED AT APRIL 22 MEETING OF EEC
"NINE" IN DUBLIN. DG M'BOW IN RESPONSE TO PERMREP
DEMARCHE SAID THAT ARABS ALREADY INFORMED VERBALLY, TO
BE FOLLOWED BY WRITTEN RESPONSE, THAT DG WILL NOT UNI-
LATERALLY GRANT PLO PERMANENT DELEGATION STATUS
AND URGED US MAKE DEMARCHES TO ARAB CAPITALS, ESPECIA-
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LLY CAIRO, ON ISSUE IN EXBD CONTEXT AS WELL AS SOVIET-

EE EXBD MEMBERS. END SUMMARY

1. PERMREP IN SEPARATE CONVERSATIONS WITH BRAZILIANS AND WITH BOSSIER-PALUN, DAHOMEY, INDICATE POSSIBLE MOVE TO LIMIT RESOLUTION RE PLO TO RECOMMENDING TO THE DG THAT HE "TAKE THE MOST EFFECTIVE MEANS TO INSURE COOPERATION WITH THE PLO AND NOT SPECIFICALLY MENTION PERMANENT OBSERVER STATUS. BRAZILIAN AMBASSADOR MARINHO AND EXBD MEMBER CARNEIRO IN PRIVATE CONVERSATION WITH PERMREP STATED THAT THEY HAD BEEN VISITED BY REPRESENTATIVE OF PLO TWO TIMES. THEY STATED THAT THEY HAD EXPRESSED STRONG RESERVATIONS ABOUT THE PLO MOVE AND THAT AT THE SECOND VISIT THE PLO REPRESENTATIVE HAD RAISED THE POSSIBILITY OF THE Milder ACTION.

2. SIMILARLY, IN PRIVATE TALK WITH BOSSIER-PALUN, HE TOOK A SIMILAR LINE AND EXPRESSED HOPE HE WOULD BE ABLE TO PERSUADE THE AFRICAN GROUP TO FAVOR SUCH A LINE. PALUN STATED THAT THE AFRICAN GROUP WAS MEETING LATER TODAY TO HEAR A REPRESENTATIVE OF THE PLO AND HE, PALUN, AS CHAIRMAN OF THE AFRICAN GROUP WOULD NOT PERMIT ANY DEBATE UNTIL AFTER THE PLO REPRESENTATIVE HAD DEPARTED. HE WOULD THEN PRESS FOR THE MORE MODERATE ROUTE. HOWEVER, PALUN WAS SURE THAT THE NEW ITEM CONCERNING THE PLO WOULD BE INSCRIBED ON THE AGENDA AND WHATEVER RESOLUTION WAS INTRODUCED WOULD PASS.

3. UK AND FRG PERMREPS ARE ABSENT FROM PARIS, BUT FRG, DUTCH, JAPANESE, CANADIAN, AUSTRALIAN AND FRENCH PERMREPS HAVE BEEN CONTACTED. NONE HAVE INSTRUCTIONS YET. HOWEVER, DUTCH DEPUTY PERMREP TOLD DELOFF APRIL 10 THAT GON INFORMED ISSUE WILL BE DISCUSSED, AMONG OTHER ITEMS, AT APRIL 22 MEETING OF EEC "NINE" IN DUBLIN. UNESCO "NINE" SUBGROUP WILL NOT MEET APRIL 14, AS SCHEDULED, TO DISCUSS ISSUE DUE ILLNESS OF UK DEPUTY PERMREP.

4. FRENCH, AS HOST COUNTRY FOR UNESCO, CLEARLY THE MOST CONCERNED OF WGO'S DUE IMPLICATIONS OF ISSUE BOTH IN CONTEXT LEGAL ASPECTS OF GOF-UNESCO HEADQUARTERS
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AGREEMENT AND DOMESTIC POLITICAL IMPACT. IN CONFIRMATION OUR REPORTED INTERPRETATIONS FRENCH DEPUTY PERMREP CHESNEAU SAID INITIAL GOF READING IS THAT SHOULD EXBD ACCORD PLO AND OTHER LIBERATION MOVEMENTS RESIDENT OBSERVER STATUS THEY WOULD NOT RPT. NOT QUALIFY FOR DIPLOMATIC PRIVILEGES AND IMMUNITIES BECAUSE HEADQUARTERS AGREEMENT GRANTS SUCH RIGHTS ONLY TO "MEMBER STATES" OF UNESCO. IN INFORMAL DISCUSSION OF VARIOUS

FACTORS INVOLVED IN ISSUE CHESNEAU AGREED WITH DELOFF
THAT, ASSUMING ARABS DETERMINED TO PRESS ISSUE, ONLY
REALISTIC ALTERNATIVE WOULD BE TO TRY AND POSTPONE

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ACTION IO-03

INFO OCT-01 SS-14 ISO-00 NEA-06 NSC-05 NSCE-00 SP-02 CU-02

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FM AMEMBASSY PARIS

TO SECSTATE WASHDC IMMEDIATE 8475

S E C R E T SECTION 02 OF 02 PARIS 09385

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ACTION SUBJECT TO FURTHER STUDY AND GENERAL CONFERENCE
APPROVAL.

5. PERMREP JONES CALLED ON M'BOW APRIL 11 TO ADVISE
HIM OF OUR OPPOSITION TO PLO REQUEST AND UNDERLINED OUR
GRAVE CONCERN OVER US DOMESTIC REACTION AND ESPECIALLY
IMPACT UPON ALREADY IMPAIRED US RELATIONSHIP WITH
UNESCO IF PLO WERE TO BE SUCCESSFUL. M'BOW SAID THAT
(A) ARAB PERMREPS RECENTLY INFORMED VERBALLY--AND
WRITTEN RESPONSE NOW BEING DRAFTED--THAT PLO DOES NOT
QUALIFY FOR REQUESTED STATUS AND (B) HE WOULD SO
ADVISE EXBD IF ISSUE PRESENTED. M'BOW NOTED, HOWEVER,
THAT HE HAS NO LEGAL AUTHORITY TO PREVENT BOARD FROM
TAKING ACTION.

6. ADVISED OF USG DEMARCHES NOW UNDERWAY, M'BOW
AGREED THIS BEST CHANNEL, STRESSED THAT HOME CAPITALS
ARE PROPER FOCUS OF US EFFORTS; PARTICULARLY TO INSURE
MEMBER STATES REPRESENTATION HERE HAVE COMPLETE IN-

INSTRUCTIONS WELL IN ADVANCE OF BOARD SESSION (MAY 5-22).
M'BOW URGED US CONSIDER APPROACHING ARAB CAPITALS; MOST
ESPECIALLY EGYPT WITH WHOM M'BOW SAID HE FIRMLY CON-
VINCED US HAS SPECIAL RELATIONSHIP OF TRUST AND CON-
FIDENCE. M'BOW CITED HIS PRIVATE CONVERSATION WITH
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SADAT LAST JANUARY IN CAIRO AS BASIS FOR THIS ASSE-
SSMENT. MOREOVER, M'BOW THOUGHT PHILIPPINES, IRAN AND
POSSIBLY INDIA COULD BE APPROACHED.

7. APPRISED OF INITIAL SOVIET-EE REACTION CONVEYED TO
PERMREP BY RUMANIAN AMBASSADOR TO UNESCO, I.E., THAT
BLOC REFUSED TO CO-SPONSOR PLO INITIATIVE, BUT WOULD
NEVERTHELESS VOTE IN FAVOR, M'BOW REACTED IN SHARP
DISAPPROVAL. M'BOW EXPRESSED VIEW THAT BLOC "MUST
FULFILL THEIR RESPONSIBILITIES" IN SEEKING TO AVOID
DIVISIVE CONFRONTATIONS IN UNESCO; REGRETFUL ACQUIES-
ENCE IS NOT, IN M'BOW EYES, A RESPONSIBLE POSITION.

8. COMMENT: AS IS APPARENT FROM ABOVE WEO'S AND
OTHER FRIENDLY NATIONS REPRESENTED HERE, HAVE YET
RECEIVED INSTRUCTIONS ON THIS ISSUE. PERMDEL WILL OF
COURSE KEEP CLOSE CONTACT WITH AFRICAN, LA'S AND OTHERS
TO SEE IF ARABS-PLO ARE IN FACT BACKING OFF.

9. WHILE PERMDEL, AS WELL AS OTHER FRIENDLY PERMDELS
HERE, BELIEVES THAT ARABS HAVE SUFFICIENT VOTES IN
BOARD TO PRESS AHEAD, THEY CERTAINLY AWARE OF APPARENT
LACK OF ENTHUSIASM FOR THIS INITIATIVE. DEMARCHES
DEPARTMENT HAS UNDERTAKEN IN VARIOUS CAPITALS LIKELY
TO IMPRESS UPON ARABS THE SERIOUSNESS OF US AND AT
LEAST AN IMPORTANT MINORITY OF OTHER MEMBER STATES
CONCERNS ON THIS ISSUE.

10. PERMDEL BELIEVES M'BOW'S SUGGESTION THAT US
DEMARCHES INCLUDE EGYPT, PHILIPPINES AND IRAN IS USE-
FUL. PERMDEL BELIEVES THAT HIGH LEVEL DISCUSSION OF
ISSUE WITH EGYPTIANS MERITS MOST SERIOUS CONSIDERATION
BY DEPARTMENT. MOREOVER, PERMDEL BELIEVES THAT SOVIETS
IN MOSCOW MIGHT USEFULLY BE IMPRESSED BY SERIOUSNESS
OF US OPPOSITION TO PLO INITIATIVE; INCLUDING STRESS ON
WHAT WE AGREE WITH M'BOW ARE INESCAPABLE OBLIGATIONS OF
SOVIETS AND THEIR ALLIES IN COOPERATING TO SEEK WAY OUT
OF THIS PROBLEM.
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